
***KANSAS MUNICIPAL
ENERGY AGENCY***
FINANCIAL STATEMENTS
DECEMBER 31, 2025

Contents

	Page
Independent Auditors' Report	1 - 3
Management's Discussion And Analysis	4 - 10
 Basic Financial Statements	
Statement Of Net Position	11
Statement Of Revenues, Expenses And Changes In Net Position.....	12
Statement Of Cash Flows.....	13
Notes To Basic Financial Statements	14 - 50
 Required Supplemental Schedules	
Schedules Of Selected Pension Information	51
Schedule Of Selected OPEB Information	52

Independent Auditors' Report

Board of Directors
Kansas Municipal Energy Agency
Overland Park, Kansas

Opinion

We have audited the accompanying financial statements of the business-type activities of Kansas Municipal Energy Agency as of and for the years ended December 31, 2025 and 2024, and the related notes to the financial statements, which collectively comprise Kansas Municipal Energy Agency's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the business-type activities of Kansas Municipal Energy Agency, as of December 31, 2025 and 2024, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis For Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Kansas Municipal Energy Agency and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities Of Management For The Financial Statements

Kansas Municipal Energy Agency's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Kansas Municipal Energy Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities For The Audit Of The Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Kansas Municipal Energy Agency's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Kansas Municipal Energy Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 10, the schedule of proportionate share of the net pension liability and schedule of contributions on page 51 and the schedule of changes in total OPEB liability and selected ratios on page 52 to be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

RubinBrown LLP

April 10, 2026

KANSAS MUNICIPAL ENERGY AGENCY
MANAGEMENT'S DISCUSSION AND ANALYSIS
For The Years Ended December 31, 2025 And 2024

The management of Kansas Municipal Energy Agency (KMEA or the Agency) offers readers of the Agency's financial statements this narrative overview of financial activities for the years ended December 31, 2025 and 2024, with comparative analysis to 2023. We encourage readers to consider the information provided here in conjunction with the accompanying financial statements and notes to basic financial statements.

Overview Of The Reporting Entity

The Agency, a quasi-municipal corporation, was created by a group of cities in May 1980 under authority of Kansas statutes that allow any two or more cities to create a municipal energy agency for the purpose of securing an adequate, economical and reliable supply of electricity, or other energy, and transmitting the energy to the distribution systems of such cities. Today, the Agency consists of 90 Member cities and provides electricity, lineman services, construction services related to designing, fabricating, installing and maintaining medium voltage electrical equipment and controls, and financing services to its members.

A Board of Directors governs the business affairs of the Agency. Each Member appoints two Directors. The Board elects nine Directors to serve on the Executive Committee, which acts in place of the Board on a day-to-day basis and has all powers of the Board except (1) to adopt annual budgets, (2) to approve contracts that entail the issuance of bond anticipation notes or revenue bonds and (3) to approve interest rates or official financing documents. Full Board of Directors meetings are held in the spring and fall. The Agency follows accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The accrual basis of accounting is used, with revenues recorded when earned and expenses recorded when incurred.

KANSAS MUNICIPAL ENERGY AGENCY

Management's Discussion And Analysis (*Continued*)

Financial Objectives

The Agency was created by its Member cities as a joint action agency to develop projects that provide economical supplies of electric power to the Members' municipal electric utilities. The Agency is similar to a not-for-profit entity in that it charges its Members for the actual expenditures incurred.

The Agency has contracted with suppliers and transmission providers on behalf of the Members. The Agency then contracts with each participating Member for a proportionate share of the power supply on the same terms and at the same costs the Agency is obligated to pay under the supply and transmission contracts, plus an administrative fee for the Agency. The administrative fee is established by the Members on an annual basis and is used to pay Agency administrative costs. Any differences between administrative revenue and expense are retained as part of accumulated net position.

Though operating without a profit margin, the Agency has protected its financial integrity by contracting with each of its project participants on the same terms as the Agency contracts with suppliers and transmission providers. This pass-through approach has virtually eliminated financial risks to the Agency. Because of the Agency's conservative approach to budgeting annual expenses and establishing the administrative fee, the Agency has consistently stayed within budget and has excess net position at the end of the year.

Overview Of The Financial Statements

This report consists of two parts: Management's Discussion and Analysis (this section) and the basic financial statements: Statement of Net Position; Statement of Revenues, Expenses and Changes in Net Position; Statement of Cash Flows and Notes to Basic Financial Statements. The Statement of Net Position presents information on all of the Agency's assets, deferred outflows, liabilities and deferred inflows, with the difference between them reported as net position. The Statement of Revenues, Expenses and Changes in Net Position presents information showing how the Agency's net position changed during the most recent fiscal year. The Notes to Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the statements. Here, the reader is offered an overview and analysis of summary financial statements.

KANSAS MUNICIPAL ENERGY AGENCY

Management's Discussion And Analysis (*Continued*)

Financial Summary And Detailed Analysis

Revenues, Expenses And Changes In Net Position

Table 1: Condensed Statements Of Revenues, Expenses and Changes in Net Position (in thousands):

	For The Years Ended December 31,		
	2025	2024	2023
Revenues			
Operating revenues	\$ 104,368	\$ 98,196	\$ 101,996
Investment return and interest on notes and lease receivable	3,763	4,276	3,120
Total Revenues	108,131	102,472	105,116
Total Expenses	107,024	101,684	104,699
Change In Net Position	1,107	788	417
Net Position - Beginning Of Year	3,260	2,472	2,055
Net Position - End Of Year	\$ 4,367	\$ 3,260	\$ 2,472

Operating Revenues: 2025 Compared To 2024

Operating revenues increased 6.3% from 2024 to 2025, due to a 27.6% increase in construction and line-crew services and a 5.6% increase in electric energy sales. Construction and line-crew services continue to see strong demand for designing, fabricating, installing, and maintaining medium voltage electrical equipment and controls for members. The increase in electric energy sales is mostly driven by a 5% increase in market energy costs. Although the Agency strives to purchase and sell most energy at fixed prices, some energy is subject to market rates which can fluctuate due to supply and demand, often related to weather.

Operating Revenues: 2024 Compared To 2023

Operating revenues decreased 3.7% from 2023 to 2024, mostly due to a 4.8% decrease in electric energy sales revenue driven by a decrease in market energy costs. Offsetting the decrease in electric energy sales revenues is a 7.8% increase in construction and line crew services revenue.

Expenses: 2025 Compared To 2024

Administrative and general (A&G) expenses increased 4% from 2024 to 2025, mostly due to an increase in letter of credit and line of credit fees and an increase in depreciation expense due to capital investments. The increased A&G was fully offset by an increase in membership services revenue. A&G expenses include staffing, communications,

KANSAS MUNICIPAL ENERGY AGENCY

Management's Discussion And Analysis (*Continued*)

technology, legal services, accounting services, insurance, member engagement, and office related costs.

Expenses: 2024 Compared To 2023

A&G expenses increased 5% from 2023 to 2024 mostly due to staffing and related benefits which were fully offset by an increase in membership services revenue.

Net Position

Table 2: Condensed Statements of Net Position (in thousands):

	December 31,		
	2025	2024	2023
Assets And Deferred Outflows			
Current assets	\$ 31,653	\$ 28,228	\$ 25,900
Capital assets, net	25,234	25,753	27,550
Other noncurrent assets	88,815	93,053	88,819
Deferred outflows of resources	1,080	1,481	1,959
Total Assets And Deferred Outflows	146,782	148,515	144,228
Liabilities And Deferred Inflows			
Current liabilities	25,249	22,993	20,606
Noncurrent liabilities	90,676	94,919	91,633
Deferred inflows of resources	26,490	27,343	29,517
Total Liabilities And Deferred Inflows	142,415	145,255	141,756
Net investment in capital assets	2,522	1,236	(174)
Restricted	486	1,002	—
Unrestricted	1,359	1,022	2,646
Ending Net Position	\$ 4,367	\$ 3,260	\$ 2,472

As of December 31, 2025, Agency assets and deferred outflows exceeded liabilities and deferred inflows by \$4,367,000 (net position). From December 31, 2024, to December 31, 2025, total assets and deferred outflows decreased \$1,733,000 while total liabilities and deferred inflows decreased \$2,840,000. These changes are mostly due to collections of notes receivable and related payments on various power project revenue bonds.

KANSAS MUNICIPAL ENERGY AGENCY

Management's Discussion And Analysis (*Continued*)

Total cash and cash equivalents, including restricted cash and cash equivalents, decreased \$1,179,000 from \$30,038,000 as of December 31, 2024, to \$28,859,000 as of December 31, 2025. Unrestricted cash and cash equivalents of \$18,281,000 as of December 31, 2025, consists of refundable deposits and advanced payments from member cities for estimated supply costs and general working capital needs that ensure adequate liquidity for timely Agency payments. Restricted cash and cash equivalents of \$10,578,000 as of December 31, 2025, includes accounts held by a designated trustee for project costs and bond debt servicing established in conjunction with power revenue project bonds.

As of December 31, 2024, Agency assets and deferred outflows exceeded liabilities and deferred inflows by \$3,260,000 (net position). From December 31, 2023, to December 31, 2024, total assets and deferred outflows increased \$4,287,000 while total liabilities and deferred inflows increased \$3,499,000. These changes are mostly due to Power Project Revenue Bonds issued in 2024 for construction of Energy Projects for the cities of Garnett and Herington, Kansas.

Total cash and cash equivalents, including restricted cash and cash equivalents, increased \$7,159,000 from \$22,879,000 as of December 31, 2023, to \$30,038,000 as of December 31, 2024. Unrestricted cash and cash equivalents of \$17,381,000 as of December 31, 2024, consists of refundable deposits and advanced payments from member cities for estimated supply costs and general working capital needs that ensure adequate liquidity for timely Agency payments. Restricted cash and cash equivalents of \$12,657,000 as of December 31, 2024, primarily includes accounts held by a designated trustee for project costs and bond debt servicing established in conjunction with Power Revenue Project Bonds for project costs.

Capital Assets

As of December 31, 2025, Agency depreciable capital assets totaled \$32,838,000 including \$29,572,000 for the Dogwood Energy Center recorded in accordance with GASB 87, Leases. Capital assets also include the Agency's headquarters building purchased in 2008 for \$1,000,000. Originally built in 1979, the headquarters building is being depreciated over 20 years and is expected to accommodate additional staffing for the foreseeable future.

Capital additions during 2025 of \$1,518,000 include \$743,000 for pre-construction activities related to a new Mid-States facility in Salina, Kansas, \$530,000 for vehicles and operational equipment, and \$245,000 for repairs, improvements, and a backup generator at the headquarters building.

KANSAS MUNICIPAL ENERGY AGENCY

Management's Discussion And Analysis (*Continued*)

During 2025, the Agency began the process of purchasing land and developing plans for a new Mid-States site and facility in Salina, Kansas. In March 2026 the Agency issued \$9,410,000 in Revenue Bonds to finance the site and construction of the new facility, with an estimated completion in early 2027.

As of December 31, 2024, Agency depreciable capital assets totaled \$32,640,000 including \$29,572,000 for the Dogwood Energy Center recorded in accordance with GASB 87, Leases. Capital assets also include the Agency's headquarters building purchased in 2008 for \$1,000,000. Originally built in 1979, the headquarters building is being depreciated over 20 years and is expected to accommodate additional staffing for the foreseeable future.

Capital additions during 2023 of \$320,000 include \$35,000 for land purchased adjacent to Agency's Mid-States facility in Salina, Kansas, \$43,000 for on-going construction of an electricity safety demonstration trailer, \$181,000 for vehicles and operational equipment, and \$61,000 for technical hardware and software.

Capital additions during 2024 of \$220,000 include \$146,000 for vehicles and operational equipment, \$67,000 for maintenance and repairs to headquarters building, and \$7,000 for completion of an electricity safety demonstration trailer.

The Agency has a capitalization policy to expense items that cost less than \$10,000.

Long-Term Obligations

As of December 31, 2025, Agency long-term obligations totaled \$90,396,000 including \$90,207,000 in bonds and related bond premiums for financing services provided by the Agency for the purchase or construction of generation assets. The Agency has entered into corresponding agreements with cities where payments received will coincide with Agency debt service payments.

During 2025, Agency did not issue any new bonds and retired \$3,999,000 in long-term obligations.

Economic Outlook

The Agency is structured where it bills Project participants for the actual cost of delivered energy, plus a markup to cover administrative costs, virtually eliminating economic impacts to the Agency. However, economic impacts to Member cities, such as regional demand and impacts of new data centers, changes and costs for regional generation assets, and environmental regulations, will have an offsetting impact on Agency delivered energy revenues and costs.

KANSAS MUNICIPAL ENERGY AGENCY

Management's Discussion And Analysis (*Continued*)

Requests For Information

This financial report is designed to provide our members and creditors with a general overview of the Agency's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Kansas Municipal Energy Agency, 6300 West 95th Street, Overland Park, Kansas 66212-1431.

KANSAS MUNICIPAL ENERGY AGENCY

STATEMENT OF NET POSITION (Dollars In Thousands)

	December 31,	
	2025	2024
Assets And Deferred Outflows Of Resources		
Current Assets		
Cash and cash equivalents	\$ 18,281	\$ 17,381
Accounts receivable	8,874	6,629
Note and lease receivable - current	3,816	3,673
Other current assets	682	545
Total Current Assets	31,653	28,228
Noncurrent Assets		
Restricted cash and cash equivalents	\$ 10,578	\$ 12,657
Restricted investments	7,520	8,069
Note and lease receivable	70,429	72,019
Capital Assets, Net	25,234	25,753
Other noncurrent assets	288	308
Total Noncurrent Assets	114,049	118,806
Total Deferred Outflows	1,080	1,481
Total Assets And Deferred Outflows Of Resources	\$ 146,782	\$ 148,515
Liabilities, Deferred Inflows Of Resources And Net Position		
Current Liabilities		
Accounts payable and other accrued liabilities	\$ 9,684	\$ 8,363
Customer deposits	10,511	9,591
Compensated absences	324	327
Interest payable	878	874
Current portion of lease liability	—	39
Current portion of long-term debt	3,852	3,799
Total Current Liabilities	25,249	22,993
Noncurrent Liabilities		
Long-term obligations, less current portion	86,544	90,596
Net pension and OPEB liability	3,544	3,798
Other noncurrent liabilities	588	525
Total Noncurrent Liabilities	90,676	94,919
Total Deferred Inflows	26,490	27,343
Net Position		
Net investment in capital assets	2,522	1,236
Restricted	486	1,002
Unrestricted	1,359	1,022
Net Position	4,367	3,260
Total Liabilities, Deferred Inflows Of Resources And Net Position	\$ 146,782	\$ 148,515

KANSAS MUNICIPAL ENERGY AGENCY

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (Dollars In Thousands)

	For the Years Ended December 31,	
	2025	2024
Operating Revenues		
Electric energy sales	\$ 87,871	\$ 83,232
Construction and lineman services	6,694	5,245
Membership services revenue	6,447	6,238
Lease and other revenues	3,356	3,481
Total Operating Revenues	104,368	98,196
Operating Expenses		
Electric energy costs	87,871	83,232
Administrative and general expense	7,140	6,867
Depreciation and amortization	2,080	2,100
Construction, lineman services, and other expenses	6,942	5,997
Total Operating Expenses	104,033	98,196
Net Operating Revenue	335	—
Nonoperating Revenues (Expenses)		
Investment return and interest on notes and lease receivable	3,763	4,276
Interest expense	(2,991)	(3,488)
Total Nonoperating Revenues	772	788
Change In Net Position	1,107	788
Net Position - Beginning Of Year	3,260	2,472
Net Position - End Of Year	\$ 4,367	\$ 3,260

KANSAS MUNICIPAL ENERGY AGENCY

STATEMENT OF CASH FLOWS (Dollars In Thousands)

	For The Years Ended December 31,	
	2025	2024
Cash Flows From Operating Activities		
Cash received from members	\$ 101,109	\$ 95,880
Cash paid to suppliers	(93,582)	(90,930)
Cash paid to employees and for related benefits	(5,917)	(5,821)
Net Cash Provided By (Used In) Operating Activities	1,610	(871)
Cash Flows From Noncapital Financing Activities		
Proceeds from issuance of debt	—	10,400
Payments on principal of debt	(2,303)	(1,829)
Interest paid on noncapital debt	(1,766)	(1,784)
Net Cash From (Used In) Noncapital Financing Activities	(4,069)	6,787
Cash Flows From Capital And Related Financing Activities		
Purchases of capital assets	(1,518)	(220)
Principal paid on debt	(1,497)	(1,564)
Interest paid on debt	(1,420)	(1,532)
Net Cash Used In Capital And Related Financing Activities	(4,435)	(3,316)
Cash Flows From Investing Activities		
Payments received on notes and lease receivable	3,523	3,119
Issuance of notes receivable, less prepayments applied	(2,432)	(5,201)
Interest received on notes and lease receivable	3,595	3,218
Interest received on investments	693	718
Proceeds from sale of investments	336	2,705
Net Cash From Investing Activities	5,715	4,559
Net Increase (Decrease) In Cash And Cash Equivalents	(1,179)	7,159
Cash And Cash Equivalents - Beginning Of Year	30,038	22,879
Cash And Cash Equivalents - End Of Year	\$ 28,859	\$ 30,038
Reconciliation Of Cash And Cash Equivalents To The Statement Of Net Position		
Cash and cash equivalents	\$ 18,281	\$ 17,381
Restricted cash and cash equivalents	10,578	12,657
Total Reconciliation Of Cash And Cash Equivalents To The Statement Of Net Position	\$ 28,859	\$ 30,038
Reconciliation Of Net Operating Revenue To Net Cash From Operating Activities		
Net operating revenue	\$ 335	\$ —
Adjustments to reconcile net operating revenue to net cash from operating activities:		
Depreciation and amortization	2,080	2,100
Reduction of deferred inflow on lease receivable	(1,739)	(1,740)
Increase (Reduction) of deferred inflow on future cost recovery	764	(533)
Changes in assets and liabilities:		
Accounts receivable	(2,245)	(43)
Other liabilities	63	(3,163)
Accounts payable and accrued liabilities	1,321	354
Customer deposits	920	1,996
Pension, OPEB and related deferred inflows and outflows	270	356
Compensated absences	(3)	—
Other assets	(117)	—
ROU lease liability	(39)	(198)
Net Cash Provided By (Used In) Operating Activities	\$ 1,610	\$ (871)

KANSAS MUNICIPAL ENERGY AGENCY

NOTES TO BASIC FINANCIAL STATEMENTS For The Years Ended December 31, 2025 And 2024

The Kansas Municipal Energy Agency (KMEA or the Agency), a quasi-municipal corporation, was officially organized under the authority of the laws of Kansas, K.S.A. 12-885 to 12-8,111, inclusive, as amended and supplemented (the Act). The Act allows two or more cities to create a municipal energy agency for the purpose of securing an adequate, economical and reliable supply of electricity and other energy and transmitting the same to the electric distribution systems of such cities. During 2020, KMEA expanded its offerings to cities by providing services related to designing, fabricating, installing and maintaining medium voltage electrical equipment and controls to its members. The Agency had 90 and 89 member municipalities as of December 31, 2025 and 2024, respectively. Two representatives from each member municipality serve on the Agency's Board of Directors. The Agency is considered a jointly governed organization and is a primary government and there are no other organizations or agencies whose financial statements should be combined and presented with these financial statements.

1. Significant Accounting Policies

In 2018, the Agency's Board of Directors elected to take advantage of legislation that allowed the Agency to be exempt from the state of Kansas Corporation Commission (KCC) jurisdiction. Although the presentation of accounts by the Agency differ in certain respects from those applied by other nonregulated businesses, the Agency follows accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB), including those in GASB Codification Section Re10 – Regulated Operations.

The accrual basis of accounting and economic resources measurement focus is used by the Agency. Under the accrual basis of accounting, revenue is recognized when earned and expenses are recognized when the liability has been incurred. Revenue is earned at the time electricity or other services are delivered.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

The activities of the Agency consist of planning, financing, developing, and contracting to support the energy needs of the Agency's members. The Agency contracts with electricity suppliers and transmission providers and then contracts with member participants for a share of supply on the same terms plus an administrative fee. The administrative fee is established by the members on an annual basis and is used to pay the costs of Agency operations. Electric energy sales revenues and related receivables include amounts billed for Agency services rendered.

In July 2020, the Agency acquired 100% of the outstanding shares of Mid-States Energy Works, Inc. (Mid-States), centrally located in Salina, Kansas, to expand services related to designing, fabricating, installing, and maintaining medium voltage electrical equipment and controls to members. Construction and linecrew services revenues are recognized as services are performed and customers simultaneously receive benefits.

The Agency categorizes its fair value measurements applicable for reporting its investments within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Restricted cash and cash equivalents and restricted investments are restricted for the following purposes at December 31, 2025:

	Debt Service	Unspent Proceeds	Total
Bond Series 2018-A (Dogwood)	\$ 4,904	\$ 9	\$ 4,913
Bond Series 2021 (Jameson)	1,724	270	1,994
Bond Series 2023-A (Oberlin)	51	31	82
Bond Series 2023-B (Neodesha)	132	35	167
Bond Series 2024-A (Herington)	225	2,909	3,134
Bond Series 2024-B (Garnett)	480	6,342	6,822
Subtotal: Bond Purposes	\$ 7,516	\$ 9,596	\$ 17,112
Member Purposes	—	986	986
Total	\$ 7,516	\$ 10,582	\$ 18,098

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (Continued)

Restricted cash and cash equivalents and restricted investments are restricted for the following purposes at December 31, 2024:

	Debt		Unspent		Total
	Service		Proceeds		
Bond Series 2018-A (Dogwood)	\$ 4,712	\$	5	\$	4,717
Bond Series 2021 (Jameson)	1,676		144		1,820
Bond Series 2023-A (Oberlin)	44		420		464
Bond Series 2023-B (Neodesha)	289		1,811		2,100
Bond Series 2024-A (Herington)	361		2,858		3,219
Bond Series 2024-B (Garnett)	772		6,132		6,904
Subtotal: Bond Purposes	\$ 7,854	\$	11,370	\$	19,224
Member Purposes	—		1,502		1,502
Total	\$ 7,854	\$	12,872	\$	20,726

The Agency considers all accounts receivable to be fully collectible. Consequently, management believes that no allowance for doubtful accounts is necessary.

Land, structures and equipment, and electric plant in service are stated at cost. The costs of repairs and minor additions and replacements are charged to operating expense as appropriate. Costs of renewals and betterments are capitalized. Depreciation and amortization is computed on the straight-line method based on the estimated useful lives of capital assets or right to use lease, ranging from 3 to 20 years.

Customer deposits consist of refundable deposits from member cities for the following purposes as of:

	December 31,	
	2025	2024
Transmission credits held at the request of member cities	\$ 7,750	\$ 6,678
Working capital	2,204	2,204
Lineman services and projects	340	340
Settlements and other	217	369
Total Customer Deposits	\$ 10,511	\$ 9,591

Paid-time-off (PTO) vests and may be carried forward by an employee. These compensated absences are accrued as a liability as they are earned.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (Continued)

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This separate financial element represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources until then. Goodwill, which is included as a deferred outflow of resources, represents the excess of purchase price of the acquired entity over the net of the amounts assigned to assets acquired, including liabilities assumed. The Agency had the following deferred outflows of resources at:

	December 31,	
	2025	2024
Deferred outflows of resources - OPEB	\$ 2	\$ 2
Deferred outflows of resources - Pension	1,078	1,437
Deferred outflows of resources - Goodwill	—	42
Total Deferred Outflows	\$ 1,080	\$ 1,481

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources until then. Future Cost Recovery, which is included as deferred inflows, represents the offset to amounts imposed on members that pertain to future periods. The Agency had the following deferred inflows of resources at:

	December 31,	
	2025	2024
Deferred inflows of resources - Dogwood lease	\$ 22,614	\$ 24,354
Deferred inflows of resources - Future cost recovery	3,608	2,844
Deferred inflows of resources - OPEB	66	54
Deferred inflows of resources - Pension	202	91
Total Deferred Inflows	\$ 26,490	\$ 27,343

Pensions - The Agency participates in the Kansas Public Employees' Retirement System (KPERS) cost-sharing defined benefit plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of KPERS and additions to and deductions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

Other Post Employment Benefit Plan (OPEB) - The Agency participates in the Kansas Public Employees Death and Disability Plan, a multiple-employer defined benefit plan. The total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation, less any outstanding debt that is attributable to the acquisition or construction of those assets.

	December 31,	
	2025	2024
Capital assets, net of accumulated depreciation	\$ 25,234	\$ 25,753
Less: Dogwood capital assets that have no impact on net position	22,614	24,354
Less: debt related to the acquisition or construction of capital assets	98	163
Net Investment In Capital Assets	\$ 2,522	\$ 1,236

Net Position - Restricted consists of net position with constraints placed on the use either by external groups such as creditors or from laws or regulations.

	2025	2024
Total Restricted Cash And Cash Equivalents And Restricted Investments	\$ 18,098	\$ 20,726
Less: amounts offset by liabilities	17,612	19,724
Restricted Net Position	\$ 486	\$ 1,002

Net Position - Unrestricted represents all other net position that does not meet the definition of “restricted” or “Net investment in capital assets.”

For purposes of the statement of cash flows, the Agency considers highly-liquid debt instruments purchased with an original maturity of three months or less to be cash equivalents.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the Agency to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Operating revenues result from exchange transactions with member cities. Nonoperating revenues consist of investment earnings. Expenses associated with operating the Agency are considered operating. Services related to designing, fabricating, installing and maintaining medium voltage electrical equipment and controls are recognized over time as services are performed and the customers simultaneously receive the benefits we provide.

The Agency first applies restricted resources when an expense that meets the restriction criteria is incurred for purposes for which both restricted and unrestricted resources are available.

The Agency uses GASB Statement No. 72, *Fair Value Measurement and Application* for the presentation of investments. These statements require measurement of certain assets at fair value using consistent valuation techniques and enhance disclosures to provide a better understanding about the impact of Fair Value Measurement on a government financial statement net position.

2. Deposits And Investments

Cash and investments held on KMEA's behalf are governed by KMEA's Operating Funds Investment Policy. All deposits must be covered by Federal depository insurance or be adequately collateralized. Such collateral must be held in KMEA's name by KMEA's custodial banks. As stated in the policy, all investments are to be made in U.S. treasury obligations or any other security backed by the full faith and credit of the U.S. Treasury; U.S. government guaranteed bonds; commercial paper with a rating of at least A1/P1; money market funds rated no less than A; and municipal bonds rated no less than Aa at the time of purchase. In the event funds of the Agency are not required for immediate use, including funds resulting from proceeds from the sale of any bonds or notes, the Agency's investing is performed in accordance with K.S.A. 12-895, which permits investments in obligations, securities and other investments, subject to any agreement with bondholders or noteholders.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Agency manages credit risk by assigning each investment classification a minimum rating as outlined in the first paragraph of Note 2.

Interest Rate Risk

The Agency's policy for maturities of investments of proceeds from bonds or notes limits the investment's maturity to a date that does not exceed the expected disbursement of those monies for debt maturities. The policy does not specify maturity guidelines for operating fund investments, only that maturities should not exceed the Agency's time requirements for the use of operating funds.

At December 31, 2025, the carrying value, maturities and credit ratings of deposits and investments are summarized as follows:

	Carrying Value/ Fair Value	Maturities			Fair Value Measurement	Credit Rating S & P
		12 Months Or Less	12 - 24 Months	More Than 24 Months		
Deposits	\$ 17,270,000	\$ 17,270,000	\$ —	\$ —	N/A	N/A
Amounts held with trustee:						
FedFund Institutional Shares	1,969,000	—	—	—	**	AAAm
Federal Home Loan	6,906,000	6,906,000	—	—	Level 2	A-1+
US Treasury	642,000	431,000	211,000	—	Level 2	*
Money market mutual fund	9,592,000	9,592,000	—	—	**	AAAm
Total deposits and investments	\$ 36,379,000	\$ 34,199,000	\$ 211,000	\$ —		

* These funds are fully guaranteed by the U.S. Government.

** Net Asset Value is equal to fair value. Level 1 measurement.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

At December 31, 2024, the carrying value, maturities and credit ratings of deposits and investments are summarized as follows:

	Carrying Value/ Fair Value	Maturities			Fair Value Measurement	Credit Rating S & P
		12 Months Or Less	12 - 24 Months	More Than 24 Months		
Deposits	\$ 16,917,000	\$ 16,917,000	\$ —	\$ —	N/A	N/A
Amounts held with trustee:						
FedFund Institutional Shares	1,965,000	1,965,000	—	—	**	AAAm
Federal Home Loan	6,791,000	—	6,791,000	—	Level 2	A-1+
US Treasury	1,279,000	662,000	416,000	201,000	Level 2	*
Money market mutual fund	11,155,000	11,155,000	—	—	**	AAAm
Total deposits and investments	\$ 38,107,000	\$ 30,699,000	\$ 7,207,000	\$ 201,000		

* These funds are fully guaranteed by the U.S. Government.

** Net Asset Value is equal to fair value. Level 1 measurement.

The Agency's recurring fair value measurements include U.S. Treasury and government agency securities, valued using a multi-dimensional relational pricing model (Level 2 inputs).

Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Agency will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Agency's policy is to collateralize the demand deposits with securities held by the financial institution's agent and in the Agency's name. At December 31, 2025 and 2024, the Agency's deposits were insured by federal depository insurance and uninsured deposits were fully collateralized in accordance with the Agency's policy.

Concentration Of Credit Risk

Concentration of credit risk is the risk associated with the amount of investments the Agency has with any one issuer that exceeds 5% or more of its total investments. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement. At December 31, 2025, KMEA had two investments that qualified for concentration risk disclosure: FedFund Institutional Shares at 10% and Federal Home Loan at 36% of the investment amounts held by trustees. At December 31, 2024, KMEA had two investments that qualified for concentration risk disclosure: FedFund Institutional Shares at 9% and Federal Home Loan at 32% of the investment amounts held by trustees.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (Continued)

3. Note And Lease Receivable

A summary of the Notes and Lease Receivable at December 31, 2025 is as follows:

	Notes And Lease Receivable Due	Held In Restricted Cash And Investments	Amounts Held Due To Others	Notes And Lease Receivable Due, Net	Due Within One Year
Jameson/Garden city note receivable	\$ 36,330	\$ (1,994)	\$ 1,294	\$ 35,630	\$ 1,572
Dogwood lease receivable	24,028	(4,913)	1,594	20,709	1,468
Premium on Dogwood receivable	2,592	—	—	2,592	201
Oberlin note receivable	4,869	(82)	33	4,820	191
Neodesha note receivable	10,097	(167)	67	9,997	331
Garnett note receivable	7,075	(6,822)	—	253	—
Herington note receivable	3,325	(3,134)	—	191	—
URI note receivable	53	—	—	53	53
Total	\$ 88,369	\$ (17,112)	\$ 2,988	\$ 74,245	\$ 3,816

A summary of the Notes and Lease Receivable at December 31, 2024 is as follows:

	Notes And Lease Receivable Due	Held In Restricted Cash And Investments	Amounts Held Due To Others	Notes And Lease Receivable Due, Net	Due Within One Year
Jameson/Garden city note receivable	\$ 37,880	\$ (1,820)	\$ 1,295	\$ 37,355	\$ 1,550
Dogwood lease receivable	25,432	(4,717)	1,340	22,055	1,397
Premium on Dogwood receivable	2,791	—	—	2,791	199
Oberlin note receivable	5,250	(464)	33	4,819	181
Neodesha note receivable	10,285	(2,100)	—	8,185	188
Garnett note receivable	7,075	(6,904)	—	171	—
Herington note receivable	3,325	(3,219)	—	106	—
URI note receivable	210	—	—	210	158
Total	\$ 92,248	\$ (19,224)	\$ 2,668	\$ 75,692	\$ 3,673

Amounts held in restricted cash are restricted for future debt service or represent unspent proceeds from the underlying debt obligation. The notes receivable or lease receivable balances have been reduced for these restricted cash balances to the extent that these funds exceed amounts collected for the next debt service payment on each underlying debt issue.

Unearned income is amortized to interest income by the interest method using a constant periodic rate over the lease term for each of the notes receivable.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

Jameson Energy Center - Garden City Note Receivable

The Agency has a 30-year agreement to receive payments from Garden City to ultimately transfer the Jameson Energy Center to Garden City. For accounting purposes, the Agency has classified the transaction as a financed sale of the Jameson Energy Center.

The payments to be received by the Agency coincide with debt service payments the Agency is required to make on the related revenue bonds. The interest rates on the note receivable are the same as those used in the bond. Payments of principal and interest on the bonds are made annually through July 2044. Ownership of the Jameson Energy Center is transferred to Garden City on the date of the final principal and interest payment on the bonds.

At December 31, 2025, the future minimum payments to be received under the note are as follows:

<u>Year Ending December 31,</u>	<u>Garden City Payment</u>
2026	\$ 2,587,000
2027	2,587,000
2028	2,588,000
2029	2,589,000
2030	2,587,000
2031-2035	12,940,000
2036-2040	12,944,000
2041-2045	9,058,000
Total Minimum Payments Receivable	47,880,000
Less: unearned income	11,550,000
Present value of minimum payments	\$ 36,330,000

Dogwood Energy Facility - Lease Receivable

In February of 2018, KMEA completed an Asset Purchase Agreement with Dogwood Energy LLC (Dogwood or the Facility) for the purchase of a 10.1% undivided interest in the Dogwood Energy Facility, a nominal 650 megawatt natural gas-fired combined cycle generating plant located in Pleasant Hill, Missouri. The Facility was originally developed as a joint venture between Aquila, Inc. and Calpine Corporation.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

The ownership in the Dogwood Energy Facility was as follows:

	December 31,	
	2025	2024
Kansas Municipal Energy Agency (KMEA)	10.1%	10.1%
City of Independence, Missouri	12.3%	12.3%
KPP Energy	10.3%	10.3%
Missouri Joint Municipal Electric Utility Commission (MJMEUC)	28.1%	28.1%
Unified Government of Wyandotte County (KCBPU)	17.0%	17.0%
Evergy Missouri West	22.2%	22.2%
	100%	100%

The base purchase price to KMEA of the undivided interest was \$32,451,300 which was financed with the Series 2018-A bond proceeds and other debt financing that has since been paid off.

Concurrent with the purchase of the undivided interest in Dogwood, the Agency entered into a legal-form lease of 100% of its undivided interest through a 20 year agreement with Garden City, Gardner, Lindsborg, Ottawa and Russell (collectively, the Cities). The participation percentages in the undivided interest are 48.39%, 32.26%, 3.23%, 8.06% and 8.06%, respectively. For accounting purposes, the Agency has classified the legal form leases as one lease receivable because the terms of the agreements are consistent between the Cities and the Agency has a right to receive the payments, and the Agency controls that right.

Each of the owners has entered into certain project agreements that provide for the joint operation of the Facility. Under the project agreements, each of the owners is responsible for their respective share of the fixed operation and maintenance costs, and the variable operating costs, including fuel, and renewals and replacements of the facility. In addition, the owners share in any revenues from sales of unused capacity and energy in the Facility. Due to the lease agreement between the Agency and the Cities, all of the costs and benefits of ownership are passed along to the Cities according to their participation percentage and lease agreements.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

The payments to be received by the Agency from the Cities coincide with debt service payments the Agency is required to make on the Series 2018 revenue bonds. The interest rates on the receivable are the same as those used in the bonds. Payments of principal and interest on the bonds are made annually through April 2038. Coinciding with the payments made to KMEA, the premium on the underlying debt is offset with the premium on the note, which will amortize straight line consistent with the premium on the debt and have no impact on the change in net position due to the premiums. Payments received above the minimum amounts listed in the table below are variable and therefore, excluded from the measure of the receivable balance. The total amount of inflows of resources recognized in the reporting period from leases include revenue of \$1,752,000 and \$1,752,000, for 2025 and 2024, respectively, which are included in lease and other revenues on the statement of revenues, expenses, and changes in net position. The amount of inflows of resources through December 31, 2025 and 2024 related to the Dogwood facility that were not included in the measurement of lease receivable are \$10,925,000 and \$8,263,000, and represent the operating costs, fuel, and capital maintenance of the facility, as well as Agency administration and trustee fees.

At December 31, 2025, the future minimum payments to be received under the agreement are as follows:

<u>Year Ending December 31,</u>	<u>Dogwood Payment</u>
2026	\$ 2,669,000
2027	2,670,000
2028	2,671,000
2029	2,670,000
2030	2,673,000
2031-2035	13,364,000
2036-2038	6,013,000
Total Minimum Payments Receivable	32,730,000
Less: unearned income	8,702,000
Present value of minimum payments	\$ 24,028,000

Oberlin Note Receivable

The Agency has an agreement to receive payments from the City of Oberlin to ultimately transfer a generator to the City of Oberlin. For accounting purposes, the Agency has classified the transaction as a financed sale of the generator.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

The payments to be received by the Agency coincide with debt service payments the Agency is required to make on the related revenue bonds. The interest rates on the note receivable are the same as those used in the bond. Payments of principal and interest on the bonds are made annually through 2043. Ownership of the generator is transferred to Oberlin on the date of the final principal and interest payment on the bonds.

At December 31, 2025, the future minimum payments expected to be received under the note are as follows:

<u>Year Ending December 31,</u>	<u>Oberlin Payment</u>
2026	\$ 383,000
2027	385,000
2028	383,000
2029	385,000
2030	386,000
2031-2035	1,912,000
2036-2040	1,921,000
2041-2043	1,109,000
Total Minimum Payments Receivable	6,864,000
Less: unearned income	1,995,000
Present value of minimum payments	\$ 4,869,000

Neodesha Note Receivable

The Agency has an agreement to receive payments from the City of Neodesha to ultimately transfer a generator to the City of Neodesha. For accounting purposes, the Agency has classified the transaction as a financed sale of the generator.

The payments to be received by the Agency coincide with debt service payments the Agency is required to make on the related revenue bonds. The interest rates on the note receivable are the same as those used in the bond. Payments of principal and interest on the bonds are made annually through 2033. Ownership of the generator is transferred to Neodesha on the date of the final principal and interest payment on the bonds.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

At December 31, 2025, the future minimum payments expected to be received under the note are as follows:

<u>Year Ending December 31,</u>	<u>Neodesha Payment</u>
2026	\$ 794,000
2027	794,000
2028	792,000
2029	791,000
2030	793,000
2031-2033	9,166,000
Total Minimum Payments Receivable	13,130,000
Less: unearned income	3,033,000
Present value of minimum payments	\$ 10,097,000

Garnett Note Receivable

The Agency has an agreement to receive payments from the City of Garnett to ultimately transfer a generator to the City of Garnett. For accounting purposes, the Agency has classified the transaction as a financed sale of the generator.

The payments to be received by the Agency coincide with debt service payments the Agency is required to make on the related revenue bonds. The interest rates on the note receivable are the same as those used in the bond. Payments of principal and interest on the bonds are made annually through 2034. Ownership of the generator is transferred to Garnett on the date of the final principal and interest payment on the bonds.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

At December 31, 2025, the future minimum payments expected to be received under the note are as follows:

<u>Year Ending December 31,</u>	<u>Garnett Payment</u>
2026	\$ —
2027	311,000
2028	532,000
2029	532,000
2030	531,000
2031-2034	7,057,000
Total Minimum Payments Receivable	8,963,000
Less: unearned income	1,888,000
	<hr/>
Present value of minimum payments	\$ 7,075,000

As of December 31, 2025, the generator has not been placed in service. As additional costs are incurred to place the generator in service, it is expected that payments received from the City of Garnett will be consistent with the schedule above.

Herington Note Receivable

The Agency has an agreement to receive payments from the City of Herington to ultimately transfer a generator to the City of Herington. For accounting purposes, the Agency has classified the transaction as a financed sale of the generator.

The payments to be received by the Agency coincide with debt service payments the Agency is required to make on the related revenue bonds. The interest rates on the note receivable are the same as those used in the bond. Payments of principal and interest on the bonds are made annually through 2034. Ownership of the generator is transferred to Herington on the date of the final principal and interest payment on the bonds.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

At December 31, 2025, the future minimum payments expected to be received under the note are as follows:

<u>Year Ending December 31,</u>	<u>Herington Payment</u>
2026	\$ —
2027	147,000
2028	249,000
2029	250,000
2030	249,000
2031-2034	3,316,000
Total Minimum Payments Receivable	4,211,000
Less: unearned income	886,000
	<hr/>
Present value of minimum payments	\$ 3,325,000

As of December 31, 2025, the generator has not been placed in service. As additional costs are incurred to place the generator in service, it is expected that payments received from the City of Herington will be consistent with the schedule above.

URI Note Receivable

During 2021, KMEA worked with GRDA to allow the participating cities of GRDA three payment options related to the extraordinary costs of the February 2021 winter storm event. The three payment options are: 1) a one-time lump sum payment at no carrying cost; 2) over twelve months with no carrying costs, or 3) over 53 months with carrying costs at a 3.0% interest rate. KMEA recognizes the liability to GRDA in Notes Payable. Payments from cities to KMEA under this agreement are expected to be \$53,000, paid through April 2026.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (Continued)

4. Capital Assets

Capital assets consisted of the following amounts as of December 31, 2025:

	2024				2025
	Balance	Additions	Transfers	Deletions	Balance
Capital assets not being depreciated					
Land	\$ 193,000	\$ 354,000	\$ —	\$ —	\$ 547,000
Work-in-process	—	511,000	—	—	511,000
Total Capital Assets Not Being Depreciated	193,000	865,000	—	—	1,058,000
Capital assets being depreciated or amortized					
Dogwood Energy Center	29,572,000	—	—	—	29,572,000
Office Facilities and Equipment	1,860,000	123,000	—	(250,000)	1,733,000
Vehicles and Operating Equipment	1,003,000	530,000	—	—	1,533,000
Right of use asset	205,000	—	—	(205,000)	—
Total Capital Assets Being Depreciated/Amortized	32,640,000	653,000	—	(455,000)	32,838,000
Less: Accumulated depreciation/amortization	7,080,000	2,037,000	—	(455,000)	8,662,000
Total Capital Assets Being Depreciated/Amortized, Net	25,560,000	(1,384,000)	—	—	24,176,000
Capital assets, net	\$ 25,753,000	\$ (519,000)	\$ —	\$ —	\$ 25,234,000

Capital assets consisted of the following amounts as of December 31, 2024:

	2023				2024
	Balance	Additions	Transfers	Deletions	Balance
Capital assets not being depreciated					
Land	\$ 193,000	\$ —	\$ —	\$ —	\$ 193,000
Work-in-process	43,000	—	(43,000)	—	—
Total Capital Assets Not Being Depreciated	236,000	—	(43,000)	—	193,000
Capital assets being depreciated					
Dogwood Energy Center	29,572,000	—	—	—	29,572,000
Office and Building Facilities	1,538,000	67,000	—	—	1,605,000
Vehicles and Operating Equipment	807,000	153,000	43,000	—	1,003,000
Office Furniture and Equipment	255,000	—	—	—	255,000
Right of use asset	205,000	—	—	—	205,000
Total Capital Assets Being Depreciated/Amortized	32,377,000	220,000	43,000	—	32,640,000
Less: Accumulated depreciation/amortization	5,063,000	2,017,000	—	—	7,080,000
Total Capital Assets Being Depreciated/Amortized, Net	27,314,000	(1,797,000)	43,000	—	25,560,000
Capital assets, net	\$ 27,550,000	\$ (1,797,000)	\$ —	\$ —	\$ 25,753,000

5. Lines Of Credit, Long-Term Debt And Other Long-Term Obligations

The Agency entered into a line of credit agreement with a financial institution that matures in July 2026. The Agency may draw up to \$4,000,000 on the line of credit, which bears interest at the bank's Index Rate less 0.25%, which resulted in an initial rate of 7.25% per year, subject to change based on the bank's discretion. Collateral for this line of credit includes property and assets of the projects. There were no amounts outstanding on this line of credit as of December 31, 2025 and 2024.

During 2021, the Agency defeased debt through an advance refunding by issuing Series 2021 revenue refunding serial bonds in the amount of \$41,670,000 issued at par. Payments are due in annual installments starting in 2023. Interest rates range from 0.89% to 3.19%. The bonds are subject to redemption prior to maturity at par on or after July 1, 2031. The Agency has a Power Sales Contract related to the 2021 bonds with the City of Garden City. The bonds require Garden City to maintain certain rate covenants sufficient to meet its obligations to the Agency under the Power Sales Contract. The outstanding balance at December 31, 2025 and 2024 was \$37,110,000 and \$38,650,000, respectively.

During the year ended December 31, 2018, the Agency issued Series 2018-A revenue bonds in the amount of \$32,515,000. Series 2018-A Revenue Bonds carry interest rates of 3% to 5%. Payments are due in semiannual installments starting October 1, 2018. Series 2018-A Bonds carry mandatory sinking fund payments in each of the years 2036 through 2038. The Series 2018-A Bonds are subject to optional redemption prior to maturity on and after April 1, 2026. The proceeds were used to finance the acquisition of an undivided interest in the Dogwood Energy Facility to benefit KMEA Dogwood Project Members. The bonds require each party to adhere to certain covenants. The outstanding balance at December 31, 2025 and 2024 was \$25,095,000 and \$26,445,000, respectively.

During 2020, the Agency issued a Note Payable (private placement) with an individual to assist in the acquisition of a business. The original principal balance of the note was \$985,000 and carries an interest rate of 1.48%. Payments of \$16,667 (includes principal and interest) are due monthly through June 2025. The outstanding balance at December 31, 2025 and 2024 was \$0 and \$82,000, respectively.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

During 2021, KMEA worked with GRDA to allow the participating cities of GRDA three payment options related to the extraordinary costs of the February 2021 winter storm event. The three payment options are: 1) a one-time lump sum payment at no carrying cost; 2) over twelve months with no carrying costs, or 3) over 53 months with carrying costs at a 3.0% interest rate. As the amounts due to GRDA were for operations and are normally included in accounts payable, KMEA reclassified the amounts to be made over 53 months out of accounts payable and into long-term liabilities as part of a GRDA Note Payable. The agreement with GRDA was signed on October 12, 2021 and billing under the payment options began in November 2021. The outstanding balance at December 31, 2025 and 2024 was \$91,000 and \$314,000, respectively.

In May of 2022, the Agency entered into a note payable (private placement) with Osage City to assist in the purchase of equipment for the city. The original principal balance of the note was \$325,000, and it carries no interest. Payments are due in 60 equal installments of \$5,417 through May 2027. The outstanding balance at December 31, 2025 and 2024 was \$98,000 and \$163,000, respectively.

In 2023, the Agency issued a Power Project Revenue Bond in the amount of \$5,350,000 with an interest rate of 4.00%. Payments of interest and principal began in December of 2024 and will run through 2043. As of the date of the audit report, proceeds from the Bond are either held in a corporate trust account or have been used for the construction of an Energy Project for the City of Oberlin, Kansas. The Agency has also entered into an agreement with the City of Oberlin where payments received by the Agency from the City of Oberlin will coincide with the debt service payments the Agency is required to make on the bond. The outstanding balance at December 31, 2025 and 2024 was \$4,885,000 and \$5,265,000, respectively.

In 2023, the Agency issued a Power Project Revenue Bond in the amount of \$10,285,000 with an interest rate of 4.62%. Payments of interest and principal began in December of 2025 and will run through 2033, with a balloon payment in 2033. As of the date of the audit report, proceeds from the Bond are either held in a corporate trust account or have been used for the construction of an Energy Project for the City of Neodesha, Kansas. The Agency has also entered into an agreement with the City of Neodesha where payments received by the Agency from the City of Neodesha will coincide with the debt service payments the Agency is required to make on the bond. The outstanding balance at December 31, 2025 and 2024 was \$10,125,000 and \$10,285,000, respectively.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

In 2024, the Agency issued a Power Project Revenue Bond in the amount of \$3,325,000 with an interest rate of 4.3%. Payments of interest began in 2024, and payments of principal and interest will begin in 2027 and will run through 2034, with a balloon payment in 2034. As of the date of the audit report, proceeds from the Bond are either held in a corporate trust account or have been used for the construction of an Energy Project for the City of Herington, Kansas. The Agency has also entered into an agreement with the City of Herington where payments received by the Agency from the City of Herington will coincide with the debt service payments the Agency is required to make on the bond. The outstanding balance at December 31, 2025 and 2024 was \$3,325,000 and \$3,325,000, respectively.

In 2024, the Agency issued a Power Project Revenue Bond in the amount of \$7,075,000 with an interest rate of 4.3%. Payments of interest began in 2024, and payments of principal and interest will begin in 2027 and will run through 2034, with a balloon payment in 2034. As of the date of the audit report, proceeds from the Bond are either held in a corporate trust account or have been used for the construction of an Energy Project for the City of Garnett, Kansas. The Agency has also entered into an agreement with the City of Garnett where payments received by the Agency from the City of Garnett will coincide with the debt service payments the Agency is required to make on the bond. The outstanding balance at December 31, 2025 and 2024 was \$7,075,000 and \$7,075,000, respectively.

The Agency has a \$6,000,000 letter of credit with a financial institution that is due on demand through July 2026. The beneficiary is Southwest Power Pool. As of December 31, 2025 and 2024 no amounts were drawn on this letter.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

All of the debt is classified as a direct borrowing, except for the Series 2018-A and 2021 long term bonds. The following is a summary of long-term debt transactions for the Agency for the year ended December 31:

	January 1, 2025			2025	Due Within
	Balance	Additions	Reductions	Balance	One Year
Bond series 2018-A	\$ 26,445,000	\$ —	\$ (1,350,000)	\$ 25,095,000	\$ 1,415,000
Bond series 2021	38,650,000	—	(1,540,000)	37,110,000	1,560,000
Bond series 2023-A	5,265,000	—	(380,000)	4,885,000	190,000
Bond series 2023-B	10,285,000	—	(160,000)	10,125,000	330,000
Bond series 2024-A	3,325,000	—	—	3,325,000	—
Bond series 2024-B	7,075,000	—	—	7,075,000	—
Bond premium	2,791,000	—	(199,000)	2,592,000	201,000
Note payable - GRDA	314,000	—	(223,000)	91,000	91,000
Note payable - private placement	82,000	—	(82,000)	—	—
Note payable - Osage City	163,000	—	(65,000)	98,000	65,000
	\$ 94,395,000	\$ —	\$ (3,999,000)	\$ 90,396,000	\$ 3,852,000

	January 1, 2024			2024	Due Within
	Balance	Additions	Reductions	Balance	One Year
Bond series 2018-A	\$ 27,730,000	\$ —	\$ (1,285,000)	\$ 26,445,000	\$ 1,350,000
Bond series 2021	40,165,000	—	(1,515,000)	38,650,000	1,540,000
Bond series 2023-A	5,350,000	—	(85,000)	5,265,000	180,000
Bond series 2023-B	10,285,000	—	—	10,285,000	160,000
Bond series 2024-A	—	3,325,000	—	3,325,000	—
Bond series 2024-B	—	7,075,000	—	7,075,000	—
Bond premium	2,971,000	—	(180,000)	2,791,000	199,000
Note payable - GRDA	543,000	—	(229,000)	314,000	223,000
Note payable - private placement	296,000	—	(214,000)	82,000	82,000
Note payable - Osage City	228,000	—	(65,000)	163,000	65,000
	\$ 87,568,000	\$ 10,400,000	\$ (3,573,000)	\$ 94,395,000	\$ 3,799,000

On March 19, 2026, the Agency issued Revenue Bonds in the amount of \$9,410,000 with an initial interest rate of 4.25% subject to reset on June 1, 2036. Payments of interest begin in 2026. Payments of principal and interest begin in 2027 and continue through 2046. Proceeds from the Bond will be used for the construction of a new Mid-States facility in Salina, Kansas.

On March 26, 2026, the Agency issued Power Project Revenue Bonds in the amount of \$3,160,000 with an interest rate of 4.6%. Payments of interest begin in 2026. Payments of principal and interest begin in 2027 and continue through 2047. Proceeds from the Bond will be used for the construction of an Energy Project for the City of Girard, Kansas. The Agency has also entered an agreement with the City of Girard where payments received by the Agency from the City of Girard will coincide with the debt service payments the Agency is required to make on the bond.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (Continued)

Aggregate maturities of long-term debt are as follows:

Direct Placement Debt				Other Long Term Debt			
Year Ending December 31,	Principal	Interest	Total	Year Ending December 31,	Principal	Interest	Total
2026	\$ 676	\$ 658	\$ 1,334	2026	\$ 2,975	\$ 2,247	\$ 5,222
2027	748	858	1,606	2027	3,070	2,149	5,219
2028	910	1,047	1,957	2028	3,175	2,042	5,217
2029	950	1,006	1,956	2029	3,290	1,930	5,220
2030	995	965	1,960	2030	3,405	1,810	5,215
2031-2035	18,720	2,861	21,581	2031-2035	19,050	7,006	26,056
2036-2040	1,535	387	1,922	2036-2040	17,680	3,095	20,775
2041-2045	1,065	75	1,140	2041-2045	9,560	794	10,354
	\$ 25,599	\$ 7,857	\$ 33,456		\$ 62,205	\$ 21,073	\$ 83,278

Total Long Term Debt			
Year Ending December 31,	Principal	Interest	Total
2026	\$ 3,651	\$ 2,905	\$ 6,556
2027	3,818	3,007	6,825
2028	4,085	3,089	7,174
2029	4,240	2,936	7,176
2030	4,400	2,775	7,175
2031-2035	37,770	9,867	47,637
2036-2040	19,215	3,482	22,697
2041-2045	10,625	869	11,494
	\$ 87,804	\$ 28,930	\$ 116,734

Aggregate payments of the lease liability are as follows:

	January 1, 2025 Balance	Additions	Reductions	2025 Balance	Due Within One Year
Lease ROU liability	\$ 39,000	\$ —	\$ (39,000)	\$ —	\$ —
	January 1, 2024 Balance	Additions	Reductions	2024 Balance	Due Within One Year
Lease ROU liability	\$ 96,000	\$ —	\$ (57,000)	\$ 39,000	\$ 39,000

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

Compensated Absences

See table below for the compensated absences liability as of December 31, 2025 and 2024.

	January 1, 2025 Balance	Net Change	2025 Balance	Due Within One Year
Compensated Absences	\$ 509,000	\$ 115,000	\$ 624,000	\$ 324,000

	January 1, 2024 Balance	Net Change	2024 Balance	Due Within One Year
Compensated Absences	\$ 525,000	\$ (16,000)	\$ 509,000	\$ 327,000

6. Pension Plan

Plan Description

Employees of the Agency participate in the Kansas Public Employees Retirement System (the System), a cost-sharing, multiple-employer public employee retirement system. The payroll for employees covered by the System for the years ended December 31, 2025 and 2024 was \$4,473,945 and \$4,324,472, respectively.

The System issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to KPERS, 611 S. Kansas Avenue, Suite 100, Topeka, Kansas 66603-3803, or by visiting its website at www.kpers.org.

Benefits

Benefits are established by statute and may only be changed by the General Assembly. Members with ten or more years of credited service may retire as early as age 55, with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever a member's combined age and years of credited service equal 85 "points". Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

Additional information on how eligibility and the benefit amount are determined may be found in the Notes to the Financial Statements of KPERS' ACFR.

Contributions

Member contribution rates are established by state law, and are paid by the employee according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined based on the results of each annual actuarial valuation. The contributions and assets are deposited in the Kansas Public Employees Retirement Fund established by K.S.A. 74-4921. All of the retirement systems are funded on an actuarial reserve basis. For fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers, which includes the state and the school employers. Annual increases in the employer contribution rates related to subsequent benefit enhancements are not subject to these limitations. The statutory cap increase over the prior year contribution rate is 1.2% of total payroll for the KPERS fiscal year ended June 30, 2025.

The employer contribution rate was 9.71% for the KPERS fiscal year ended June 30, 2025. The employer contribution rate was 9.26% for the KPERS fiscal year ended June 30, 2024.

Contributions to the pension plan from the Agency were \$346,000 and \$335,000 for the years ended December 31, 2025 and 2024.

Pension Liabilities, Pension Expense, And Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions

At December 31, 2025, the Agency reported a liability of \$3,534,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025.

At December 31, 2024, the Agency reported a liability of \$3,766,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023, which was rolled forward to June 30, 2024.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (Continued)

The Agency's proportion of the net pension liability was based on the Agency's actual share of contributions to the pension plan relative to the actual contributions of all participating employers for the KPERS plan year ended June 30, 2025. The Agency's proportion was 0.176319%, as of December 31, 2025, and 0.17728% as of December 31, 2024.

There were no significant changes in benefit terms during the KPERS plan years ended June 30, 2025 and 2024 that affected the measurement of total pension liability.

For the years ended December 31, 2025 and 2024, the Agency recognized pension expense of \$659,183 and \$811,000, respectively. At December 31, 2025, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Year Ended December 31, 2025		
Differences between expected and actual experience	\$ 455,000	\$ —
Changes of assumptions	87,000	—
Net difference between projected and actual earnings on pension plan investments	—	122,000
Changes in proportion and differences between Agency contributions and proportionate share of contributions	190,000	80,000
Agency contributions subsequent to the measurement date of June 30, 2025	346,000	—
Total	\$ 1,078,000	\$ 202,000

At December 31, 2024, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Year Ended December 31, 2024		
Differences between expected and actual experience	\$ 458,000	\$ —
Changes of assumptions	228,000	—
Net difference between projected and actual earnings on pension plan investments	23,000	—
Changes in proportion and differences between Agency contributions and proportionate share of contributions	394,000	91,000
Agency contributions subsequent to the measurement date of June 30, 2024	334,000	—
Total	\$ 1,437,000	\$ 91,000

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

At December 31, 2025 and 2024, \$346,000 and \$334,000 were reported as deferred outflows of resources related to pensions which result from Agency contributions subsequent to the measurement date. These contributions will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the Agency's year as follows for the Plan years ending June 30:

<u>Year</u>	<u>Pension Expense</u>
2026	\$ 471,000
2027	106,000
2028	(22,000)
2029	(25,000)
2030	—
	<u>\$ 530,000</u>

Actuarial Assumptions

The total pension liability for the June 30, 2025, measurement date was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025. The actuarial valuation used the following actuarial assumptions, applied to all periods included in the measurement:

Price inflation	2.75 Percent
Payroll growth	3.00 Percent
Long-term rate of return, net of investment expense, and including price inflation	7.00 Percent

The total pension liability for the June 30, 2024, measurement date was determined by an actuarial valuation as of December 31, 2023, which was rolled forward to June 30, 2024. The actuarial valuation used the following actuarial assumptions, applied to all periods included in the measurement:

Price inflation	2.75 Percent
Payroll growth	3.00 Percent
Long-term rate of return, net of investment expense, and including price inflation	7.00 Percent

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

Mortality rates were based on the RP 2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016. The actuarial cost method is Entry Age Normal. The amortization method is level percentage of payroll, closed.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study in 2023.

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocations as of June 30, 2025, are summarized as follows:

Asset Class	Long-Term Target Allocation (%)	Long-Term Expected Real Rate Of Return (%)
Global Equities	43.0	8.20
Core Fixed Income	11.0	12.00
Yield driven	15.0	5.70
Infrastructure	12.0	5.30
Real estate	3.0	6.80
Alternatives	13.0	2.20
Short-term investments	3.0	0.30
Total	100.0	

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocations as of June 30, 2024, are summarized as follows:

Asset Class	Long-Term Target Allocation (%)	Long-Term Expected Real Rate Of Return (%)
Global Equities	43.0	8.20
Core Fixed Income	13.0	2.20
Yield driven	12.0	5.30
Infrastructure	3.0	6.80
Real estate	15.0	5.70
Alternatives	11.0	12.00
Short-term investments	3.0	0.30
Total	100.0	

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually required rate. The State, School and Local employers do not necessarily contribute the full actuarially determined rate. Based on legislation passed in 1993, the employer contribution rates certified by the System's Board of Trustees for these groups may not increase by more than the statutory cap. The expected KPERS employer statutory contribution was modeled for future years, assuming all actuarial assumptions are met in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

Sensitivity Of The Agency's Proportionate Share Of The Net Pension Liability To Changes In The Discount Rate

The following tables present the net pension liability of the Pension Plan as of June 30, 2025, calculated using the discount rate of 7.00%, as well as what the Pension Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.00%) or 1 percentage point higher (8.00%) than the current rate:

1.00% Decrease 6.00%	Current Discount Rate: 7.00%	1.00% Increase 8.00%
\$ 5,215,000	\$ 3,534,000	\$ 2,122,000

As of June 30, 2024:

1.00% Decrease 6.00%	Current Discount Rate: 7.00%	1.00% Increase 8.00%
\$ 5,452,000	\$ 3,766,000	\$ 2,357,000

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued KPERS financial report.

7. Other Post Employment Benefits

General Information About The OPEB Plan

Plan description: KMEA participates in the Kansas Public Employees Death and Disability Plan, a multiple-employer defined benefit plan. This plan provides long term disability (LTD) and life insurance benefits to eligible employees. Eligible employees consist of individuals who are:

1. Currently active members of KPERS;
2. Employees of an educational institution under the Kansas Board of Regents as defined in K.S.A. 74-4925;
3. Elected Officials

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

The Plan provides a group life insurance benefit for active members through a fully-insured program with The Standard Insurance Company. The Plan also provides a self-funded long term disability (LTD) benefit and a self-funded life insurance benefit for disabled members. The LTD provides benefits equal to 60 percent (for claims occurring prior to 1/1/2006, 66 2/3 percent). The LTD program is considered an “Other Post-Employment Benefits” (OPEB). There are 39 participants in the OPEB Plan from the Agency. There is no stand-alone financial statement related to this LTD OPEB plan.

K.S.A. 74-4927 authorized the KPERS Board to establish a Plan of death and long-term disability benefits to be paid to the members of the retirement system. A single trust, separate from the KPERS pension trust, was established and benefits for both programs are funded by a single contribution rate from participating employers, which currently number over 1,500. Since only the long-term disability program qualifies as an OPEB, the KPERS Death and Disability Plan is administered through a non-qualifying trust per paragraph 4, item (b), of the Governmental Accounting Standards Board (GASB) Statement No. 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions”.

Total OPEB Liability

KMEA’s total OPEB liability was measured as of June 30, 2025, and was determined by an actuarial valuation as of December 31, 2024.

Actuarial assumptions and other inputs. The total OPEB liability measured as of June 30, 2025 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75 Percent
Payroll Growth	3.0 Percent
Actuarial cost method	Entry Age Normal
Discount rate	5.20%

The discount rate increased to 5.20 Percent from 3.93 Percent in the 2024 valuation for the June 30, 2025 measurement

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

Actuarial assumptions and other inputs. The total OPEB liability measured as of June 30, 2024 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75 Percent
Payroll Growth	3.0 Percent
Actuarial cost method	Entry Age Normal
Discount rate	3.93%

The discount rate increased to 3.93 Percent from 3.65 Percent in the 2023 valuation for the June 30, 2024 measurement

The discount rate was based on the Bond Buyer General Obligation 20-bond Municipal Index. Mortality rates were based on the 2012 Group Long-term Disability Valuation Table. The actuarial assumptions used in the most recent valuation were based on the results of an actuarial experience study from 2023.

Changes In The Total OPEB Liability

	Total OPEB Liability For The Years Ended December 31,	
	2025	2024
Balance at beginning of year	\$ 60,000	\$ 90,000
Changes for the year		
Service Cost	14,000	13,000
Interest on total OPEB liability	2,000	3,000
Effect of plan changes	—	—
Effect of economic/demographic gains or losses	(22,000)	(18,000)
Effect of assumptions changes or inputs	—	—
Benefit payments	(21,000)	(28,000)
Balance at end of year	\$ 33,000	\$ 60,000
Current Portion, included in Accounts payable and other accrued liabilities	\$ 21,000	\$ 28,000
Long Term Portion, included in Net pension and OPEB liability	12,000	32,000
Balance at end of year	\$ 33,000	\$ 60,000

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

Sensitivity Analysis:

The following presents the total OPEB liability of KMEA, as well as what KMEA's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage point higher than the current discount rate:

For the year ended December 31, 2025:

	1% Decrease	Discount Rate	1% Increase
	4.20%	5.20%	6.20%
Total OPEB liability	\$ 34,000	\$ 33,000	\$ 30,000

For the year ended December 31, 2024:

	1% Decrease	Discount Rate	1% Increase
	2.93%	3.93%	4.93%
Total OPEB liability	\$ 61,000	\$ 60,000	\$ 58,000

Note that GASB 75 requires a sensitivity analysis giving consideration to the healthcare trend rates used. As healthcare trend rates do not impact this OPEB plan, this disclosure is not presented.

OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB

For the year ended December 31, 2025, KMEA recognized OPEB expense of \$5,000. At December 31, 2025, KMEA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflows Of Resources	Deferred Outflows Of Resources
Differences between expected and actual experience	\$ (61,000)	\$ —
Changes of assumptions	(5,000)	2,000
Contributions after the measurement date	—	—
Total	\$ (66,000)	\$ 2,000

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements *(Continued)*

For the year ended December 31, 2024, KMEA recognized OPEB expense of \$7,000. At December 31, 2024, KMEA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflows Of Resources	Deferred Outflows Of Resources
Differences between expected and actual experience	\$ (50,000)	\$ —
Changes of assumptions	(4,000)	2,000
Contributions after the measurement date	—	—
Total	\$ (54,000)	\$ 2,000

Contributions made after the measurement date will be recognized as a reduction of the OPEB liability in the Agency's financial statements for the subsequent year.

Amounts reported as deferred inflows and deferred outflows of resources related to OPEB, other than contributions made after the measurement date, will be recognized in OPEB expense as follows:

Year Ended December 31,	Amount
2026	\$ (11,000)
2027	(10,000)
2028	(9,000)
2029	(8,000)
2030	(8,000)
Thereafter	(18,000)
	\$ (64,000)

8. Health Insurance

The Agency participates in a multiemployer cost-sharing healthcare plan through the State Employee Health Plan (SEHP). The program provides benefits for persons qualified to participate in the program for medical, prescription drug, dental, vision and other ancillary benefits to participating non state employees and their eligible dependents as defined under the provisions of K.A.R. 108-1-3 and 108-1-4. There are no post-employment benefits provided under this plan. In a separate plan, health coverage is offered to retiring participating non-state employees, totally disabled former participating non-state employees, surviving spouses and/or dependents of participating non-state employees, and active participating non-state employees who were covered under the health plan immediately before going on approved leave without pay. Retirees pay 100% of the active premium rates directly to SEHP.

Funding Policy: SEHP establishes and amends contribution requirements. SEHP coverage is monthly and rates are based on semi-monthly payroll deduction periods. The Agency pays 100% of premium rates for single employee coverage and 80% of premium rates for family coverage that exceeds the single coverage for active employees. The Agency contributed \$776,000, \$754,000, and \$700,000 to the plan which represented 100% of the contractually required contributions to the plan for fiscal years ending December 31, 2025, 2024 and 2023, respectively.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

9. Commitments And Contingencies

Purchase Power Contracts

The Agency has entered into several power purchase contracts with counterparties under various terms and conditions for the purpose of providing electric power for the Agency's member cities in accordance with the underlying member agreements.

Counterparty	MW	Agreement	Rate Type	Contract End Date
City of Chanute	15	Capacity		05/31/27
NextEra	1	Energy	7x24	09/30/27
NextEra	5.1	Energy	5x16 Summer	09/30/27
NextEra	9.9	Energy	7x24	12/31/27
NextEra	1.1	Energy	5x16 Annual	12/31/27
NextEra	1.4	Energy	5x16 Summer	09/30/28
NextEra	3.1	Energy	7x24	12/31/28
NextEra	0.5	Energy	5x16 Jun-Aug	08/31/29
NextEra	1.5	Energy	5x16 Summer	09/30/29
NextEra	2.6	Energy	7x24	12/31/29
NextEra	15	Energy	7x24	12/31/30
NextEra	1	Energy	5x16 Winter	12/31/30
NextEra	1.2	Energy	5x16 Summer	09/30/31
NextEra	2.3	Energy	7x24	12/31/31
NextEra	5	Energy	5x16	12/31/31 (a)
NextEra	5	Energy	7x24	12/31/32
Buckeye	41.7	Energy		05/31/33
BHE Wind	7	Energy		06/30/36
SPA	5.1	Capacity & Energy		05/31/34
WAPA	34.8	Capacity & Energy		09/30/54
GRDA	64.8	Capacity & Energy	Summer	04/30/51
GRDA	48.6	Capacity & Energy	Winter	04/30/51
Ninnescah	78.6	Capacity & Energy		11/30/56 (b)

(a) Starts 1/1/27

(b) Based on estimated operating date of 12/1/26

Future monetary obligations to counterparties by the Agency, related to the schedule above, are variable as the counterparty has the authority to adjust future rates. The Agency has no risk of loss exposure from these contracts because the Agency has reciprocal contracts with its members that mirror the agreements with the counterparty.

KANSAS MUNICIPAL ENERGY AGENCY

Notes To Basic Financial Statements (*Continued*)

Gas Supply Contract

The Agency also has a long-term gas supply contract with a commitment to purchase 313,492 MMBtu of total natural gas from June 1 through September 30 each year through the year 2054 at various monthly quantities and prices for the purpose of lowering summer fuel costs for the Dogwood Energy Facility city participants.

Resource Management Agreement

The Agency has an agreement with The Energy Authority, Inc. (TEA) to help the Agency derive value from excess Auction Revenue Right (ARR) entitlement nomination capacity, after Agency member needs have been addressed, which ends May 31, 2026. Per the agreement, TEA is compensated for a portion of any gains recorded by the Agency and any losses are reimbursed in full by TEA. The TEA portion of gains is presented as other operating revenues and expenses. The 2025 and 2024 benefits to the Agency for being party to the agreement was \$2,801,000 and \$3,376,000, respectively. The portion of gains retained by the Agency reduced electric energy costs, and in turn reduced electric energy revenue reported by KMEA.

On March 31, 2026, KMEA entered into an agreement with Tenaska Power Services Co. (TPS) to provide optimization services for ARR's. The initial term of the agreement ends May 31, 2029, and automatically renews for one year unless terminated by either party no later than ninety days prior to the initial term. After May 31, 2028, but no later than ninety days prior to May 31, 2029, the initial term may be extended for an additional three years to May 31, 2032. Per the agreement, TPS is compensated for a portion of any gains recorded by the Agency and any cumulative annual losses are reimbursed in full by TPS.

Risk Management

The Agency is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. There have been no insurance settlements in the past three fiscal years.

10. Transactions With Affiliates

The Agency is closely related to the Kansas Municipal Gas Agency (KMGA). KMGA is an interlocal municipal agency created to secure natural gas supplies for its member cities, which own gas or electric distribution utilities. In a comparable manner, the Agency secures electricity for its member cities, which own electric distribution utilities. Due to their common membership and similar purposes, the Agency entered into a Management Services Agreement with KMGA on August 9, 1990, whereby Agency employees managed KMGA's general operations and performed project-specific services.

The Management Services Agreement was superseded when the two agencies, on May 20, 1998, entered into the Interlocal Cooperation Agreement for Joint Administration, under authority of the Interlocal Cooperation Act (K.S.A. 12-2901, et seq., as amended). Under the Joint Administration Agreement, which automatically renews annually unless terminated by either party, KMGA will continue to rely on Agency employees to manage and administer KMGA's operations. For the services provided and related expenses incurred, the Agency bills KMGA at cost. The management services fee was approximately \$292,800 in 2025 and \$276,000 in 2024. As of December 31, 2025 and 2024, no amounts were due from KMGA.

The Joint Administration Agreement created the Joint Board for Administration, comprised of seven representatives: three each from the Agency and KMGA Board memberships, who together select the seventh representative. The Joint Board is empowered to (1) recommend annual budgets respecting the administrative activities of the agencies, (2) employ the General Manager of the agencies, (3) hear employment grievances of Agency employees and (4) recommend changes to the Agency employment policies. KMGA has no employees. The Joint Board is expressly prohibited from adopting annual budgets for the Agency or KMGA and from authorizing the issuance of any indebtedness of the Agency or KMGA. Those powers remain with the respective Boards of the two agencies.

Required Supplemental Information

KANSAS MUNICIPAL ENERGY AGENCY

SCHEDULES OF SELECTED PENSION INFORMATION KANSAS EMPLOYEES' RETIREMENT SYSTEM December 31, 2025 And 2024

Schedule Of Proportionate Share Of The Net Pension Liability

	June 30,									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Agency's proportion of the net pension liability	0.00176319	0.00177280	0.00185411	.00164412	0.00145597	0.00110761	0.00106502	0.00106805	0.00101777	0.00093258
Agency's proportionate share of the net pension liability	\$ 3,533,868	\$ 3,765,834	\$ 3,871,000	\$ 3,269,000	\$ 1,747,000	\$ 1,920,000	\$ 1,488,000	\$ 1,489,000	\$ 1,474,000	\$ 1,443,000
Agency's covered payroll	4,399,209	4,134,236	3,759,000	3,362,000	2,922,000	2,373,000	2,090,000	1,945,000	1,843,000	1,613,000
Agency's proportionate share of net pension liability as a percentage of its covered employee payroll	80.33%	95.35%	102.98%	97.21%	59.80%	80.91%	71.20%	76.56%	79.98%	79.90%
Plan fiduciary net position as a percentage of the total pension liability	75.26%	70.70%	70.70%	69.75%	76.40%	66.30%	69.88%	68.88%	67.12%	65.10%

Schedule Of Contributions

	December 31,									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Required contribution	\$ 346,000	\$ 335,000	\$ 265,000	\$ 318,144	\$ 279,413	\$ 212,000	\$ 181,000	\$ 161,000	\$ 160,000	\$ 156,000
Contributions made in relation to the required contribution	346,000	335,000	265,000	318,144	279,413	212,000	181,000	161,000	160,000	156,000
Contribution deficiency	—	—	—	—	—	—	—	—	—	—
Agency's covered employee payroll	4,473,945	4,324,000	3,944,000	3,574,654	3,150,086	2,472,000	2,053,000	2,052,000	1,924,000	1,733,000
Contributions as a percentage of covered employee payroll	7.73%	7.75%	6.72%	8.90%	8.87%	8.58%	8.82%	7.85%	8.32%	9.00%

Notes:

Information provided is based on a measurement date and actuarial valuation as of December 31 rolled forward six months to June 30 of the current year.

Changes Of Benefit Terms Or Assumptions

There were no significant changes to plan provisions or benefit terms during 2025 or 2024.

KANSAS MUNICIPAL ENERGY AGENCY
SCHEDULES OF SELECTED OPEB INFORMATION
KANSAS EMPLOYEES' RETIREMENT SYSTEM
December 31, 2025 And 2024

Schedule Of Changes In Total OPEB Liability And Related Ratios

	(In 1,000s)								
	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability									
Service cost	\$ 14	\$ 13	\$ 11	\$ 17	\$ 13	\$ 11	\$ 11	\$ 11	\$ 11
Interest on total OPEB liability	2	3	4	3	3	6	8	8	8
Changes of benefit terms	—	—	—	—	—	—	—	—	—
Effect of economic/demographic gains or (losses)	(22)	(18)	(3)	(17)	(9)	(14)	(14)	(17)	(12)
Effect of assumption changes or inputs	(1)	—	—	(3)	—	4	1	1	1
Benefit payments	(21)	(28)	(28)	(28)	(28)	(28)	(28)	(28)	(29)
Net change in total OPEB liability	(28)	(30)	(16)	(28)	(21)	(21)	(22)	(23)	(23)
Total OPEB liability, beginning	60	90	106	134	155	176	198	221	244
Total OPEB liability, ending (a)	\$ 32	\$ 60	\$ 90	\$ 106	\$ 134	\$ 155	\$ 176	\$ 198	\$ 221
Covered Payroll	\$ 4,090	\$ 3,933	\$ 3,804	\$ 2,865	\$ 2,824	\$ 2,009	\$ 1,915	\$ 1,890	\$ 1,890
Total OPEB liability as a % of covered payroll	0.78%	1.53%	2.37%	3.69%	4.73%	7.70%	9.21%	10.50%	11.64%

Notes:

The above schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Information provided is based on a measurement date and actuarial valuation as of December 31 rolled forward six months to June 30 of the current year.

For the years ended December 31, 2025 and 2024, there were no significant changes to plan provisions or benefit terms. The discount rate increased in the 2025 measurement to 5.2 percent from 3.93 percent.